

Message Text

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51

ACTION CU-03

INFO OCT-01 EUR-12 ISO-00 SSO-00 VO-03 SCA-01 SS-15 L-02

/037 W

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O R 111342Z MAR 75

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC IMMEDIATE 7989

INFO AMEMBASSY HELSINKI

AMCONSUL LENINGRAD

USIA WASHDC

LIMITED OFFICIAL USE MOSCOW 3226

E.O. 11652: N/A

TAGS: CVIS, OEXC, UR (FRANKEL, CHARLES AND WILDAVSKY,
ARRON)

SUBJECT: BFS LINCOLN LECTURER PROGRAM

STATE FOR CU/EE, EUR/SOV; HELSINKI FOR USIS: ADVISE

SHEEHAN AT VAAKUNA HOTEL; LENINGRAD FOR P&C; USIA FOR IEE

REF: (A) STATE 053449

(B) MOSCOW 3163

1. MFA HAS NOT RAISED UKHLIN CASE RECENTLY. REF B PROMPTED
BY AMEXCO INQUIRY.

2. MORNING MARCH 11 EMBASSY AGAIN PHONED MFA CONSULAR
ADMINISTRATION AND REPORTED IT RECEIVED REPORT FROM
DEPARTMENT THAT SOVEMBASSY SAID IT WAS UNABLE ISSUE VISAS
TO DR. AND MRS. FRANKEL. EMBASSY DID NOT MENTION UKHLIN,
BELIEVING IT SHOULD NOT BE IN POSITION OF INITIATING WITH
MFA SUGGESTION OF LINKAGE OF TWO CASES. MFA OFFICER
SAID HE WOULD CHECK AND PHONE BACK.

3. AFTER FEW MINUTES MFA OFFICER REPORTED HE HAD CHECKED
AND CONFIRMED THAT AUTHORIZATION FOR ISSUANCE DEFINITELY HAD
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BEEN SENT TO SOVEMBASSY SOME DAYS AGO, AND VISAS SHOULD HAVE

BEEN ISSUED HE MADE NO MENTION OF UKHLIN. IN LATE AFTERNOON EMBASSY PHONED MORE SENIOR OFFICER AT CONSULAR ADMINISTRATION, WHO ALSO INSISTED AUTHORIZATION AND INSTRUCTIONS FOR ISSUANCE HAD BEEN SENT SOVEMBASSY.

4. ON BASIS ABOVE, WE SPECULATE SOVEMBASSY AND INTOURIST IN U.S. MAY HAVE DECIDED TO DEFER FRANKEL VISA ISSUANCE IN ORDER TO PUT PRESSURE ON DEPARTMENT TO FACILITATE UKHLIN'S RETURN TO HIS POST. RECOMMEND DEPT TRY AGAIN OBTAIN VISAS MARCH ELEVEN WASHINGTON, SAYING MFA ASSURED US AUTHORIZATION SENT, AND ADVISE VIA IMMEDIATE.

5. IF VISA CAN BE OBTAINED MARCH ELEVEN OR EVEN MARCH TWELVE, RECOMMEND THAT FRANKEL FOLLOW THROUGH WITH MOSCOW VISIT IN ORDER TO MAINTAIN CONTINUITY OF THIS TYPE OF VISA REQUEST, WHICH HAS NOT BEEN DENIED IN ANY PREVIOUS CASE. EMBASSY HAS POSTPONED FOUR SCHEDULED MOSCOW LECTURES: MOSCOW UNIVERSITY, PHILOSOPHY SOCIETY, USA INSTITUTE, AND INSTITUTE OF SOVIET-AMERICAN RELATIONS. OUR CONTACTS VOLUNTEERED EXPRESSIONS OF DISAPPOINTMENT. LESS FORMAL MEETINGS COULD BE ARRANGED ON ABOUT ONE DAY'S NOTICE IF NECESSARY.

6. HOWEVER EMBASSY NOT RPT NOT ABLE TO ARRANGE NEW SCHEDULE LATER IN MONTH DUE TO CONFLICT WITH PREVIOUSLY SCHEDULED STAGS AND CODELS. THUS IF SOVEMBASSY CONTINUES TO REFUSE VISA THIS WEEK, BELIEVE MUST CANCEL CURRENT PLANS FOR VISIT.

7. BEGIN UNCLASSIFIED: IF VISA ISSUED FOR VISIT THIS WEEK, BELIEVE CURRENT DELAY RULES OUT LENINGRAD STOP IN ADDITION TO MOSCOW. THEREFORE VISA EXIT POINT SHOULD BE MOSCOW. (HELSINKI: PLEASE INFORM SHEEHAN.) END UNCLASSIFIED.

8. RE PARA 5 REF A, WE BELIEVE IT DESIRABLE TO DEFER PURSUING WILDAVSKY VISA CASE UNTIL FRANKEL CASE CONCLUDED ONE WAY OR THE OTHER.

9. DEPARTMENT MAY WISH TO CLARIFY FURTHER TO DR. FRANKEL WHY VISIT COULD NOT RPT NOT BE MADE IN FORMAL EXCHANGE CATEGORY. ARTICLE X, NORMALLY USED FOR INDIVIDUAL VISITORS, HAS BEEN ASSIGNED TO MINCULT. THEREFORE PROPOSING CANDIDATE LIMITED OFFICIAL USE

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IN FIELD OTHER THAN THOSE UNDER MINCULT AEGIS WOULD BE, IF NOT IMPOSSIBLE, A MANY-MONTH-LONG TESTING PROCESS. IN ANY CASE, ARTICLE X PROPOSALS ALWAYS HAVE TAKEN SEVERAL MONTHS BEFORE SOVIET REPLY, AND REFUSAL, IF IT COMES, IS AT LAST MINUTE.

10. ONE FAIRLY RECENT ARTICLE X ACCEPTANCE HAD BEEN UNDER NEGOTIATION FOR THREE YEARS. AFTER ACCEPTANCE, ARTICLE X

EXCHANGEES ARE LIMITED PRIMARILY TO MINCULT SUBORDINATE ORGANIZATIONS AND MANY PROGRAM OPPORTUNITIES IN MORE VARIED ORGANIZATIONS, IF DESIRED, ARE LOST. IT WOULD HAVE BEEN IMPRACTICAL TO ASK MIN HIGHER ED TO ACCEPT FRANKEL UNDER LECTURER CATEGORY OF OFFICIAL EXCHANGE SINCE THERE IS NO PROVISION FOR SUCH BRIEF LECTURE VISITS, WITH FIELD AND LECTURER CHOSEN BY SENDING SIDE, AND MIN HIGHER ED ALSO USUALLY TAKES SEVERAL MONTHS TO PROCESS PROPOSALS. IN ADDITION, PROGRAMMING OUTSIDE MIN HIGHER ED WOULD BE LIMITED.
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